## Message Text

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E.O. 11652: N/A

TAGS: AMGT, AORG, PFOR, UNESCO

SUBJECT: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT:
PARTS II AND III

PART II - RESOURCE ASSESSMENTS

A. STATE

- 1. A U.S. PERMANENT DELEGATION OF SEVEN OFFICERS, AS PRESENTLY ORGANIZED, IS REQUIRED TO CARRY OUT U.S. OBJECTIVES AND POLICY PROPOSALS OUTLINED IN PART I.
- 2. THE DEPARTMENT OF STATE PROVIDES FOUR POSITIONS, OF WHICH TWO ARE AT SENIOR OFFICER LEVEL, I.E. THE PERMANENT U.S. REPRESENTATIVE AND THE DEPUTY U.S. REPRESENTATIVE, AND TWO AT MID-CAREER LEVEL, I.E. POLITICAL OFFICER AND ADMINISTRATIVE OFFICER. THE LIMITED OFFICIAL USE

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AGENCY FOR INTERNATIONAL DEVELOPMENT PROVIDES THE ATTACHE FOR DEVELOPMENTAL AFFAIRS; THE NATIONAL SCIENCE FOUNDATION PROVIDES THE SCIENCE ATTACHE, AND THE OFFICE OF EDUCATION OF HEW PROVIDES THE EDUCATION ATTACHE.

3. THIS GROUP OF SEVEN OFFICERS, UNDER THE LEADERSHIP OF THE U.S. PERMANENT REPRESENTATIVE, CONSTITUTES THE

DAY-BY-DAY POINT OF CONTACT WITH THE DIRECTOR-GENERAL, THE SECRETARIAT AND OTHER FOREIGN DELEGATIONS; IT WORKS AS A MULTIDISCIPLINARY TEAM TO ADDRESS THE POLITICAL, PROGRAM AND MANAGEMENT ISSUES DESCRIBED ABOVE. THE WORK OF THE PERMANENT DELEGATION REFLECTS THE OVERALL GOALS OF THE U.S. OF PROMOTING HARMONY AMONG NATIONS, ASSISTING DEVELOPING COUNTRIES IN ATTAINING A LEVEL OF PRODUCTIVE PARTNERSHIP WITHIN THE COMMUNITY OF NATIONS, AND PURSUING GOALS THAT ARE COMMON WITH OTHER NATIONS. THE TYPES OF ACTIVITIES OF THE PERMANENT DELEGATION INCLUDE THE FOLLOWING:

- (1) INFLUENCE WHAT IS HAPPENING--IN THE GOVERNING BODIES, IN THE SECRETARIAT, WITH OTHER PERMANENT DELEGATIONS BY: (A) INITIATING ACTION PROPOSALS WHERE U.S. INTEREST IS HIGH, WHERE U.S. HAS MAJOR CONTRIBUTING POTENTIAL, WHERE SUCCESSFUL ACTION WOULD PRODUCE SUBSTANTIAL BENEFITS, AND WHERE ADEQUATE IN-DEPTH PREPARATION AND A COMMITMENT FOR FOLLOW-THROUGH EXIST; (B) PROMOTING ACTIVITIES WITH SUSTAINED INTERESTS ON INITIATIVES, MAD E BY THE U.S.; (C) SUPPORTING ACTIVITIES INITIATED BY OTHERS WITH WHICH U.S. CONCURS; (D) OPPOSING ACTIVITIES WHICH ARE CONTRARY TO U.S. PRINCIPLES AND INTERESTS; AND (E) BY INCREASING THE NUMBER OF U.S. CITIZENS IN KEY PROFESSIONAL POSITIONS, BOTH AT HEADQUARTERS AND IN THE FIELD.
- (2) FIND OUT WHAT IS HAPPENING--MONITOR, ANALYZE, LIMITED OFFICIAL USE

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EVALUATE, AND ADVISE ON UNESCO ACTIVITIES; PROBE ON HAPPENINGS WITHIN THE SECRETARIAT; DIALOGUE WITH OTHER PERMANENT DELEGATIONS.

(3) ANALYZE, REPORT AND EXPLAIN WHAT IS HAPPENING--DO ANALYTICAL REPORTING, CARRY OUT IN-DEPTH STUDIES. AND RECOMMEND U.S. POSITIONS.

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- B. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS
- 1. PROGRAMS AND STAFF PROVIDED BY THREE OTHER AGENCIES ARE AN INTEGRAL AND NECESSARY COMPONENT OF US PERMANENT DELEGATION TO UNESCO. IT IS INDISPENSIBLE THAT THE AGENCY FOR INTERNATIONAL DEVELOPMENT (AID), THE NATIONAL SCIENCE FOUNDATION (NSF) AND THE DEPARTMENT OF HEALTH, EDUCATION AND WELFARE (HEW), CONTINUE THEIR PARTICIPATION.
- 2. AGENCY FOR INTERNATIONAL DEVELOPMENT PROVIDES A STAFF OF TWO: THE ATTACHE FOR DEVELOPMENT AFFAIRS AND AN AMERICAN SECRETARY. THE ATTACHE FOR DEVELOPMENT AFFAIRS ADVISES ON DEVELOPMENT ASPECTS OF UNESCO, INCLUDING RECOMMENDATIONS FOR US POSITIONS AND ON POLICY AND OPERATIONAL CONTENT, PRIORITIES AND CHANGES FOR UNESCO'S PROGRAM. HE IDENTIFIES AND ASSESSES PRIORITY LIMITED OFFICIAL USE

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ISSUES IN THE DEVELOPMENT APPROACH OF UNESCO AND RELATED MULTILATERAL DONORS. HE INSPECTS AND ASSESSES SELECTED FIELD OPERATIONS OF UNESCO AND UNITED NATIONS DEVELOPMENT PROGRAMS. HE REPRESENTS US ON DEVELOPMENT-RELATED ISSUES IN UNESCO'S GOVERNING BODIES. HE SUGGESTS CHANGES TO UNESCO SECRETARIAT TO CONSIDER FOR IMPROVING DEVELOPMENT PERFORMANCE. HE IDENTIFIES OPPORTUNITIES FOR AND ASSISTS IN CARRYING OUT SUITABLE INFORMATION EXCHANGE, AND OTHER APPROPRIATE ACTIVITIES

OF MUTUAL INTEREST TO UNESCO AND AID. HE PARTICIPATES IN IDENTIFYING OPPORTUNITIES FOR SUITABLE AMERICAN EXPERTS FOR UNESCO ASSIGNMENTS.

RECOMMENDATION. THE FUNDS AND STAFF PROVIDED BY AID ARE APPROPRIATE TO THE WORK AND BENEFITS INVOLVED. THEY SHOULD BE CONTINUED AT THEIR PRESENT LEVELS. IN FY 1977 THE AID BUDGET FOR THESE PURPOSES IS \$125,000. IN FY 1978, THE PLANNED BUDGET LEVEL IS SOME \$200,000. (NOTE: THE BUDGET LEVEL FOR FY 1978 INCLUDES SOME \$60,000 OF ONE-TIME COSTS ASSOCIATED WITH THE ANTICIPATED REASSIGNMENT OF THE INCUMBENT STAFF AFTER FIVE YEARS IN PARIS, AND THE ASSIGNMENT OF A NEW DEVELOPMENT ATTACHE AND SECRETARY. THUS, THE AID BUDGET FOR PROGRAM PURPOSES FOR FY 1978 IS EXPECTED TO BE SOME \$140,000 PLUS SOME \$60,000 FOR PERSONNEL ASSIGNMENT/REASSIGNMENT COSTS). FOR FY 1979 THE AID BUDGET LEVEL SHOULD BE AROUND \$170,000.

3. NATIONAL SCIENCE FOUNDATION. NSF SUPPORT A STAFF OF TWO UNDER REIMBURSABLE INTERAGENCY AGREEMENT WITH THE DEPARTMENT OF STATE: THE SCIENCE ATTACHE AND AN AMERICAN SECRETARY. NSF PROVIDES THE US WITH A DIMENSION IN SCIENCE FOR UNESCO AFFAIRS. THE SCIENCE ATTACHE SERVES AS THE PRINCIPAL INTERFACE BETWEEN THE UNESCO SECRETARIAT AND THE US GOVERNMENT/ACADEMIC/US NATIONAL COMMISSION FOR UNESCO/COMMUNITY IN SCIENTIFIC MATTERS. LIMITED OFFICIAL USE

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IN THIS CAPACITY HE FACILITATES COMMUNICATIONS BETWEEN UNESCO AND HIS CLIENTS IN THE USA AND VICE VERSA. HE MONITORS UNESCO'S PROGRAMS IN SCIENCE AND SCIENCE INFORMATION, IDENTIFIES AND SUGGESTS AREAS FOR GREATER OR LESSER US EFFORTS IN THESE PROGRAMS, AND SEEKS TO IMPLEMENT SUCH CHANGES THROUGH CONSULTATION WITH US GOVERNMENTAL/ACADEMIC OFFICIALS. HE ANALYZES AND EVALUATES THE EFFECTIVENESS OF UNESCO SCIENCE ACTIVITIES IN TERMS OF THEIR FURTHERING US NATIONAL AND INTER-NATIONAL POLICY OBJECTIVES AND RECOMMENDS COURSES OF ACTION FOR NEW INITIATIVES. HE REPORTS ON HIS ASSESS-MENT OF UNESCO PROGRAMS TO THE PROPER AGENCIES/INSTITU-TIONS IN THE US. BY DRAWING ATTENTION TO THE PROGRAM-MATIC AREAS OF UNESCO, AND THROUGH OTHER MEANS, THE SCIENCE ATTACHE WORKS FOR THE DEPOLITIZATION OF UNESCO AFFAIRS. AS DIRECTED BY THE DEPARTMENT OF STATE ON THE US PERMANENT REPRESENTATIVE TO UNESCO, THE SCIENCE ATTACHE SERVES AS DELEGATE, ADVISOR, OR OBSERVER TO MEETINGS IN HIS SPHERE OF RESPONSIBILITY.

RECOMMENDATION: THE FUNDS AND STAFF PROVIDED BY NSF IS

APPROPRIATE TO THE WORK AND BENEFITS INVOLVED. THEY SHOULD BE CONTINUED AT THEIR PRESENT LEVELS. IN FY 1977 THE NSF CONTRIBUTION TO DEPARTMENT OF STATE TO COVER THESE COSTS AMOUNTS TO \$125,000. IN FY 1978 THE PLANNED BUDGET LEVEL IS SOME \$140,000. FOR FY 1979, THE NSF CONTRIBUION SHOULD BE AROUND \$170,000. HOWEVER, THE PRESENT AGREEMENT IS FOR A TWO-YEAR PERIOD ONLY. THUS, AT THE APPROPRIATE TIME STEPS SHOULD BE TAKEN TO EXTEND IT.

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 ${\bf 4. \ \ DEPARTMENT\ OF\ HEALTH,\ EDUCATION\ AND\ WELFARE.}$ 

THE OFFICE OF EDUCATION OF HEW SUPPORTS A STAFF OF TWO UNDER A REIMBURSABLE INTERAGENCY AGREEMENT WITH THE DEPARTMENT OF STATE: THE EDUCATION ATTACHE AND AN AMERICAN SECRETARY. HEW PROVIDES THE US WITH A DIMENSION IN EDUCATION FOR UNESCO AFFAIRS. THE EDUCATION ATTACHE SERVES AS THE PRINCIPAL LIAISON BETWEEN THE UNESCO SECRETARIAT AND THE US GOVERNMENT/EDUCATION COMMUNITY/US NATIONAL COMMISSION FOR UNESCO IN EDUCATION MATTERS. IN THIS CAPACITY HE MONITORS

AND EVALUATES UNESCO EDUCATIONAL PROGRAMS AND STAFFING TO SEEK TO MAINTAIN US INTERESTS. HE PARTICIPATES IN THE PROCESS OF RECRUITING US PROFESSIONAL PERSONNEL FOR UNESCO FIELD POSTS AND ADVISES THE US PERMANENT DELEGATION ON THE RECRUITMENT OF US PROFESSIONALS TO EDUCATION POSTS IN THE SECRETARIAT AND OTHER UNESCO LIMITED OFFICIAL USE

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ACTIVITIES. HE FACILITATES COMMUNICATION BETWEEN UNESCO AND HIS CLIENTS IN THE US AND VICE VERSA. AS DIRECTED, HE PARTICIPATES IN UNESCO EDUCATION CONFERENCES, MEETINGS AND SYMPOSIA AS DELEGATE, OBSERVER OR EXPERT. HE REPORTS TO THE PROPER AGENCIES/INSTITUTIONS IN THE US ON DEVELOPMENTS IN EDUCATION CONCERNING ISSUES OF INTEREST TO THE US. HE MAKES FIELD VISITS TO UNESCO AGENCIES, REGIONAL OFFICES AND COUNTRY PROJECTS.

RECOMMENDATION: THE FUNDS AND STAFF PROVIDED BY HEW IS APPROPRIATE TO THE WORK AND BENEFITS INVOLVED, EX-CEPT FOR AN INCREASED AMOUNT REQUIRED FOR FIELD TRAVEL FOR THE EDUCATION ATTACHE AS DISCUSSED BELOW. IN FY 1976 THE HEW CONTRIBUTION TO DEPARTMENT OF STATE WAS SOME \$118,000. OF THIS AMOUNT, SOME \$95,000 WAS ASSOCIATED WITH PROGRAM COSTS AND SOME \$23,000 WAS ASSOCIATED WITH THE ASSIGNMENT/REASSIGNMENT OF EDUCA-TION ATTACHES. IN FY 1977, THE HEW CONTRIBUTION IS SOME \$117.000. IN FY 1978 THE PLANNED BUDGET LEVEL IS SOME \$131,000, WHICH INCLUDES SOME \$10,000 OF ONE-TIME COSTS ASSOCIATED WITH MOVING EXPENSES TO NEW QUARTERS. FOR FY 1979 THE HEW CONTRIBUTION SHOULD BE AROUND \$121,000. NOTE: THERE IS A BUDGET DEFICIENCY FROM HEW IN ONLY ONE AREA. THERE IS A NEED TO INCREASE THE AMOUNT FOR FIELD TRAVEL. IN FY 1976 AND FY 1977 THIS WAS BUDGETED AT \$2,000 PER YEAR. THIS AMOUNT SHOULD BE INCREASED TO SOME \$4,000 PER YEAR. THERE IS AN IMPORTANT REQUIREMENT FOR THE MEMBERS OF THE US PERMANENT DELEGATION TO MAKE PERIODIC FIELD TRIPS TO INSPECT UNESCO PROJECTS, TO ASSESS THE IMPACT OF UNESCO PROGRAMS IN AREAS OF HIGH INTEREST TO THE US, AND TO KEEP THE US PROPERLY INFORMED ON WHAT IS HAPPENING IN UNESCO, BOTH AT HEADQUARTERS ND IN THE REGIONAL AND COUNTRY OFFICES OF UNESCO. THE AMOUNT OF \$2,000 YEARLY BUDGETED BY HEW IN FY 1976 AND FY 1977 IS INADEQUATE TO MEET THIS REQUIREMENT. STARTING IN FY 1978, BUDGET FOR FIELD TRAVEL SHOULD BE LIMITED OFFICIAL USE

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INCREASED TO \$4,000 PER YEAR.

NOTE: AS PER STATE 038356, NO SUBMISSION OF MISSION STAFFING CHART IS REQUIRED SINCE NO STAFFING CHANGES ARE PROPOSED.

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PART III - STATE PERSONNEL RECOMMENDATIONS

A. REPROGRAMMING

THE PRESENT DISTRIBUTION OF STAFF SHOULD REMAIN UNCHANGED TO ADDRESS PRIORITY U.S. OBJECTIVES.

B. INCREASES/DECREASES

THE PRESENT NUMBER OF SEVEN AMERICAN OFFICERS, SIX AMERICAN SECRETARIES, ONE LOCAL SECRETARY AND ONE LOCAL CHAUFFEUR SHOULD BE CONTINUED IN ORDER TO ADDRESS PRIORITY U.S. OBJECTIVES IN THE MOST EFFECTIVE MANNER. (NOTE: TWO OF THE AMERICAN OFFICERS AND TWO AMERICAN SECRETARIES ARE PROVIDED BY NSF AND HEW UNDER DETAIL TO OR REIMBURSABLE AGREEMENT WITH THE DEPARTMENT OF STATE. ONE OFFICER AND ONE AMERICAN SECRETARY ARE PROVIDED

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DIRECTLY BY AID).

## C. LOWER PRIORITY POSITIONS

AS PER STATE 038356, NO SUBMISSION IS REQUIRED FROM MISSIONS WITH LESS THAN TWELVE DIRECT AMERICAN POSITIONS. THE U.S. PERMANENT DELEGATION CONSISTS OF ELEVEN AMERICAN POSITIONS OF WHICH FOUR ARE ON DETAIL FROM OTHER AGENCIES, PLUS TWO AMERICAN POSITIONS PROVIDED DIRECTLY BY AID.

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